knowledge of Stock Exchange procedure; partly, on complete ignorance of the mechanism of exchanges. It is quite certain that a good part of the complaint against the Stock Exchange, in particular, was a complaint against speculation itself. The evils of speculation by the ignorant and credulous portion of the community were manifest. It was on the Stock Exchange that this speculation was principally carried out. Therefore, let the Stock Exchange be regulated so as to put an end to speculation. Along with this more or less vague demand came a very different criticism, based on assertions that part of the actual daily transactions on the Stock Exchange, whereby volume of busmess is determined and movement of prices regulated, was in reality a collusive and deceptive business, in which the same people, acting indirectly both as buyers and sellers, were using the Exchange to mislead its legitimate investment customers.

With the first of these demands the White committee deals effectively and conclusively. It does not deny that ignorant speculation is an evil. Even as to outsiders with capital, experience, and knowledge of business conditions, the committee states, as a result of its long and thorough hearings that on the average, with commissions and interest charges always running against them, and with good luck and bad luck necessarily alternating, speculation on borrowed money pretty surely ends in "forcing them out of the Street." As to the inexperienced speculators, "almost without exception they eventually lose." Nevertheless, to intervene by law with a sweeping prohibition will hardly meet the situation. "Trading on margin" has been freely and indiscriminately denounced. But the committee points out that "purchasing securities on margin is as legitimate a transaction as a purchase of any other property in which part payment is deferred." This conclusion is, in principle, hardly open to dispute, unless the buying of real estate with a 60 per cent. mortgage on it is also to be proscribed. The committee recommends, however, that no purchase of stocks ought to be allowed on less than a 20 per cent. margin of cash payment; a provision which would at least do away with the most seductive temptation and surest guarantee of loss to the ignorant specu-

Another of the more hap-hazard demands for reform has taken the shape of proposed abolition of "short selling." It has been seriously argued that something ethically wrong is involved in selling what one does not at the time possess, and that "short sales" are a species of conspiracy to destroy legitimate values. The committee shows with great clearness, not only that the entering on a contract to deliver here-

after what the contractor does not at the moment own is a perfectly normal and proper undertaking, common to all business, but that, on the Stock Exchange particularly, it is the strongest restraining influence against fictitious and unwarranted marking-up of prices.

By far the most difficult part of the committee's labors had to do with alleged improper and illegitimate manipulation of prices, under the shelter of the Stock Exchange. This is a question which deeply affects the interests, not only of the general public, but of the Stock Exchange itself. .It is an evil which, if it exists, is bound to grow to especially dangerous proportions at times when powerful capitalists and institutions are engaged in the work of fostering "bull movements." To tempt the outside public in, a semblance of violent activity and a show of already advancing prices are notoriously the readiest means, and it has been freely alleged that both these achievements have been accomplished without the awkward necessity of buying from some one else, and paying for, the mass of securities involved.

If in this matter the committee's findings and recommendations are less conclusive, that is because the matter was peculiarly complicated. Manipulation with a view to creating a market for new securities, the committee holds, "when not accompanied by 'matched orders,' is unobjectionable per se," and "has certain advantages" in establishing regular quotations at which investors, at the very start, may buy and sell. But manipulation "in order to draw in the public as buyers and unload upon them the holdings of the operators, or to depress the prices and induce the public to sell," is declared to be an unmixed evil. The remedy, however, is exceedingly difficult to find, save in the discipline of the Stock Exchange itself. Such is the necessary machinery of the Exchange, that distribution, even of "matched orders," may be arranged by an outside party, through the medium of brokers wholly innocent of complicity. The committee, therefore, lays the duty of restraint and reform squarely at the door of the Stock Exchange authorities themselves. "Instances of continuous manipulation," it concludes, "are patent to every experienced observer, and could without difficulty be discouraged, if not prevented, by prompt action on the part of the Exchange authorities." This is a finding which places definite public responsibility on the shoulders of the institution.

Space is lacking to take up the numerous further recommendations of the report—some of them highly important -regarding not only the Stock Exchange, but the other similar organizations in other markets. What is reviewed above is the part of the committee's task which has chiefly occupied the pub-

lic mind. The report as a whole is worthy the careful study and consideration of every business man.

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